LUMBEE TRIBAL COUNCIL

Business Meeting Minutes

Thursday, October 15, 2026
Lumbee Tribal Complex

I. Call to Order

Speaker Alex Baker

II. Invocation

The invocation was given by Councilman Harold Smith.

III. Pledge of Allegiance

Councilwoman Rubalena Locklear led the Pledge of Allegiance.

IV. Preamble to the Tribal Constitution

Vice Chair Bobby Emanuel led the Council in reciting the Preamble to the Tribal Constitution.

V. Roll Call

Secretary Chocajuana Oxendine called the roll. A quorum was established.

VI. Ethics Statement

Speaker Baker read the ethics statement in accordance with Ethics and Conflict of Interest Ordinance No. 2010-0312-01 and asked any member with a known or perceived conflict of interest to refrain from participating in those deliberations. No conflicts were declared.

VII. Welcome

Speaker Baker welcomed Council members, those in attendance, and those viewing online.

VIII. Review and Approval of Agenda

Motion by Councilman Carrington Locklear; second by Councilwoman Rubalena Locklear.

Action: Agenda approved by voice vote. No opposition.

IX. Review and Approval of Minutes

The Council considered three sets of minutes in a single vote: the September Tribal Council Business Meeting minutes, October 6, 2026, minutes, and October 8, 2026 minutes. Motion by Councilwoman Nanci Locklear; second by Councilman Bobby Emanuel.

Action: All three sets of minutes approved by voice vote. No opposition.

X. Committee Reports

A. Finance Committee — Treasurer Nanci Locklear

1. CLLO-2026-1015-03 — Workforce Innovation and Opportunity Act (WIOA) Section 166 Budget (New Business)

The Lumbee Tribe received a federal award from the U.S. Department of Labor in the amount of $1,493,170 under WIOA Section 166. The funding is designed to help eligible American Indians, Alaska Natives, and Native Hawaiians build skills, earn credentials, gain work experience, and move into employment and long-term economic self-sufficiency. The Speaker noted that this item did not come out of committee and was taken up as new business; the Council took it up before the related acceptance resolution (CLLR-2026-1015-01).

Line Item	Amount
Salaries	$351,000.00
Fringe Benefits	$163,779.00
Indirect Costs	$35,100.00
Direct Services to Consumers (classroom training, work experience, on-the-job training, supportive services, registrations)	$855,291.00
General Office, Supplies and Operational	$40,000.00
Equipment	$5,000.00
Travel / Professional Development	$23,000.00
Contractual Services	$20,000.00
Total Expenses (balanced budget)	**$1,493,170.00**

Motion to consider and adopt by Councilman Eric Chavis; second by Councilman Larry Soles. No discussion. Roll call vote:

Yes (16)	No (0)	No response recorded (5)
Graylen Mitchell Harold Smith Jody Bullard Carrington Locklear Rubalena Locklear Kathy Hunt Johnny Bell Bobby Emanuel Chocajuana Oxendine Josephine Doss Alex Baker Homer Fields Nanci Locklear Mary Locklear Larry Soles Eric Chavis	—	Billy Oxendine Larry Chavis Sharon Hunt Sandra Dial Rudy Locklear

Action: Motion carried. CLLO-2026-1015-03 adopted.

2. CLLR-2026-1015-01 — Acceptance of the WIOA Section 166 Grant

Resolution accepting the WIOA Section 166 grant from the U.S. Department of Labor. Speaker Baker explained this is a resolution because it accepts the grant; the budget was sent back to committee to be recorded so that direct-to-consumer spending is shown, as reflected in the budget above. Reported out of committee; no second required. No discussion.

Action: Resolution adopted by voice vote. No opposition.

3. CLLO-2026-1015-01 — Family Domestic Violence Budget

The Lumbee Tribe received a federal award from the U.S. Department of Health and Human Services, Administration for Children and Families, in the amount of $1,106,228 for family domestic violence services. Funded positions include a program manager, family stability advocate, administrative program support, family services call center operator (after-hours care), and a community health worker. Direct services include relocation and displacement assistance, therapeutic emergency lodging, safe housing, client assistance, essentials, and transportation.

Correction: The ordinance language as read referred to the "Workforce Innovation and Opportunity Act budget." At the Speaker's direction, the correct name, "Family Domestic Violence Budget," will be inserted.

Line Item	Amount
Salaries	$242,902.00
Fringe Benefits	$95,389.82
Administrative / Indirect Costs	$144,290.60
Direct Services to Consumers	$317,879.58
Other (vehicle, cellular, office lease)	$55,364.00
General Supplies	$11,900.00
Equipment	$85,000.00
Travel	$16,502.00
Contractual Services	$137,000.00
Total Expenses (balanced budget)	**$1,106,228.00**

Reported out of committee; no second required. No discussion. Roll call vote:

Yes (15)	No (0)	No response recorded (6)
Graylen Mitchell Harold Smith Jody Bullard Carrington Locklear Rubalena Locklear Bobby Emanuel Chocajuana Oxendine Josephine Doss Alex Baker Homer Fields Nanci Locklear Mary Locklear Larry Soles Rudy Locklear Eric Chavis	—	Billy Oxendine Larry Chavis Kathy Hunt Johnny Bell Sharon Hunt Sandra Dial

Action: Motion carried. CLLO-2026-1015-01 adopted with the name correction.

B. Constitution and Ordinance Committee — Chairman Rudy Locklear

Chairman Rudy Locklear reported that the committee reviewed two existing ordinances for information only (not voted on tonight):

- The 2011 General Ordinance Governing Establishment of a Tribal Corporation CLLO-2011-0421-09, which created Lumbee Tribal Holdings, Inc. (LTH) and its first subsidiary, Lumbee Tribal Enterprises,

LLC (LTE). LTE originally had three minority owners: Ron Oxendine (20%), Ord Fink (10%), and Jason Long (10%)

- CLLO-2026-0326-01, Lumbee Tribal Holdings, Inc. Financial Reporting Requirements.

General Counsel Joshua Malcolm explained that LTE's separate board existed because of the minority owners. LTH acquired the remaining ownership interests in 2022 and now owns 100% of LTE, so the separate board is no longer needed. The committee's discussion led to the ordinance below.

CLLO-2026-1015-02 — Ordinance for the Wind-Down of the Board of Directors of Lumbee Tribal Enterprises, LLC

Key provisions:

- Recognizes and commends the LTE Board for its distinguished service since 2011.
- Directs the LTH Board to remove the members of the LTE Board and discontinue the LTE Board no later than 15 days after the effective date of the ordinance.
- Gives the LTH Board 45 days to complete the transition of LTE's governance and operations.
- Does not direct or authorize the dissolution of LTE. LTE will operate under the LTH board, as the Tribe's other three 8(a) companies already do, leaving one holding board for all 8(a) companies.

Reported out of committee; no second required. Councilman Jody Bullard asked about the timeline and confirmed LTE is not being dissolved. Councilman Rudy Locklear stated his long-standing concern that an independent LTE board could direct funds without LTH oversight. Councilwoman Rubalena Locklear noted that LTE graduated from the SBA 8(a) program on October 14, 2024, and that the change is long overdue.

Substitute motion: Councilman Jody Bullard moved to delay action and invite a member of the LTE Board to speak to the Council; second by Councilman Eric Chavis. A yes vote would delay the ordinance. Roll call vote:

Yes (2)	No (14)	No response recorded (5)
Jody Bullard Eric Chavis	Graylen Mitchell Harold Smith Carrington Locklear Rubalena Locklear Kathy Hunt Johnny Bell Bobby Emanuel Chocajuana Oxendine Josephine Doss Alex Baker Homer Fields Nanci Locklear Larry Soles Rudy Locklear	Billy Oxendine Larry Chavis Sharon Hunt Sandra Dial Mary Locklear

Action: Substitute motion failed.

The Council returned to the original ordinance. No further discussion. Roll call vote:

Yes (13)	No (0)	No response recorded (8)
Carrington Locklear Rubalena Locklear Kathy Hunt Johnny Bell Bobby Emanuel Chocajuana Oxendine Josephine Doss Alex Baker Homer Fields Nanci Locklear Mary Locklear Larry Soles Rudy Locklear	—	Billy Oxendine Graylen Mitchell Harold Smith Jody Bullard Larry Chavis Sharon Hunt Sandra Dial Eric Chavis

Action: CLLO-2026-1015-02 adopted.

XI. New Business

A. CLLR-2026-1015-02 — Continuing Resolution, FY 2025–2026 Budget

Presented by Treasurer Nanci Locklear. Because the fiscal year runs October 1 through September 30 and the FY 2026–2027 budget has not yet been adopted, a continuing resolution is needed to keep operating. Provisions:

- All expenditures incurred on or after November 1, 2026, will be attributed to the FY 2026–2027 budget.
- The resolution is in effect from November 1, 2026, through November 30, 2026.
- All vacant positions shall remain vacant until a budget has been passed.
- There shall be no salary adjustments, including department transfers or similar personnel actions.

Speaker Baker noted the Council expects to adopt a new budget within the next 30 days. Did not come out of committee. Motion made by Councilman Jody Bullard, second by Councilman Carrington Locklear. No discussion.

Action: Resolution adopted by voice vote. No opposition.

B. CLLR-2026-1015-03 — Clean Water Referendum Ballot Wording for the December 3, 2026, Special Election

On September 17, 2026, the Tribal Council passed an ordinance declaring clean water a fundamental right of the Lumbee people. After the Chairman's certification, a special election was scheduled for December 3, 2026, under Article 8 of the Tribal Constitution. CLLO-2005-002, Section 4.1(C) requires the Council to determine the ballot wording. The resolution orders that the ballot read:

> **Clean Water Referendum** — Should the Lumbee Tribe protect clean water?
>
> ☐ YES — Protect clean water
>
> ☐ NO — Do not protect clean water
>
> *Explanation: The Tribal Council has adopted a measure recognizing clean water as an important interest of the Lumbee people. The measure safeguards drinking water and other water resources for present and future generations.*

Did not come out of committee. Motion by Councilman Jody Bullard; second by Councilwoman Rubalena Locklear. Speaker Baker commended the plain, simple wording of the ballot.

Action: Resolution adopted by voice vote. No opposition.

XII. Special Recognition

Speaker Baker recognized **Ms. Allana Jackson**, eldest daughter of the late Angela L. Jackson and granddaughter of Archie and Myrtle L. Jackson, originally of the Red Hill, Jonesville, and Wakulla communities. Ms. Jackson, an accountant and entrepreneur, was recognized for her work that made possible the legal pathway for the clean water referendum. Ms. Jackson thanked the Council and her family and noted local water advocates and the possible effects of water quality on youth health. She received a standing ovation.

XIII. Chairman's Report

Mr. Matt Roller reported on behalf of Chairman John Lowery:

- The Department of Homeland Security is tentatively scheduled to visit the first week of November to discuss sex and drug trafficking, enhanced tribal IDs, and federal and emergency management.
- American Indian Heritage Month: the cultural event with the public schools will be held November 19 at GPAC. The 10:00 a.m. session is full; the 12:30 p.m. session has seats available. Schools may reserve seats by contacting GPAC.
- Chairman Lowery is working with philanthropist Gary Lightfoot and Ms. Carmen Davis on a two-day event for at-risk teenagers on December 1–2, 2026. Planning and registration are in progress with the public schools.

Councilman Rudy Locklear asked that the administration coordinate with Homeland Security to hold human trafficking and domestic violence training for local public safety and domestic violence partners. Councilwoman Chocajuana Oxendine offered to help reach the superintendents in Hoke, Scotland, and Cumberland Counties so their students can take part in the December event.

XIV. Community Comments

XV. Calendar Review

- Farmers Market, 8:00 a.m.–1:00 p.m., and Foster Family Information Fair, 10:00 a.m. October 17, 2026.
- Heating and Energy Assistance for senior citizens begins the 19th, 9:00 a.m.–4:00 p.m.; for disabled persons and veterans begins the 26th.
- District 12 Community Day, Thursday, October 22, 6:30 p.m., Grace Pond Baptist Church.
- Thursday, October 29: Education Committee (Chancellor Cummings of UNC Pembroke will speak), Federal Recognition Education at 6:30 p.m., and Federal Recognition at 7:00 p.m.
- Tuesday, November 3: Health and Human Services, 6:30 p.m. Education 7:30 p.m.
- Thursday, November 5: Budget Session, 6:30 p.m.; Finance, 8:00 p.m. (Council will recess until 8:00 p.m. if the budget session finishes early).
- Monday, November 16: Agriculture and Natural Resources, 6:30 p.m.; Housing, 7:30 p.m. (moved from November 17, Election Day).
- Tuesday, November 17: Tribal Election Day.
- Friday, November 20: Hoke Native American Scholarship Association (HNASA) Banquet, 6:00 p.m., Mt. Elam Baptist Church.
- Constitution and Ordinance: no meeting scheduled at this time.

XVI. Adjournment

Motion to adjourn by Councilman Bobby Emanuel; second by Councilwoman Rubalena Locklear. Approved by voice vote. The Council took a five-minute recess before the Special Called Meeting.